2024-2025 KERN COUNTY GRAND JURY



KERN COUNTY PUBLIC WORKS ROADS DIVISION

Release Date

March 25, 2025

KERN COUNTY PUBLIC WORKS ROADS DIVISION

POTHOLES THAT REINCARNATE THEMSELVES

SUMMARY:

Potholes are a common, yet hazardous road issue. Potholes are formed primarily due to water seeping into cracks in the pavement and weakening the soil beneath. Over time, as the asphalt ages, it becomes more susceptible to cracking, allowing more water infiltration, and subsequent pothole development. They can cause vehicle damage such as, flat tires, broken A-frames, wheel misalignments, and in some cases can break windshields. These problems can cause a financial distress to a vehicle owner.



Photo - www.cdllife.com

The Roads Division 2024-2025 Recommended Budget Report states:

Roads is a division of the Kern County Public Works Department. The Roads Division plans, designs, constructs, and maintains public roads, bridges, streets, and traffic-control devices in the County, except for State-maintained highways and bridges. The division provides engineering design for all transportation projects (and related requests from other departments), including preparation of studies to determine project scope and constraints, preparation of detailed construction plans and specifications, and the administration of construction contracts.

PURPOSE OF INQUIRY:

California Penal Code §925 and 925(a) authorizes the 2024-2025 Kern County Grand Jury (Grand Jury) to investigate and report on the operation and management of the Kern County Public Works Roads Division (Roads Division).

METHODOLOGY:

The Grand Jury conducted interviews with staff from the Kern County Public Works Roads Division and General Services Human Resources Division, attended a Civil Service Commission meeting, a New Employee Orientation (NEO) and conducted internet research. The Grand Jury visited the Patton Yard of the Kern County Public Works Roads Division and General Services Human Resources Division. The Grand Jury also conducted a test on the timing of pothole repairs, to ascertain the effectiveness of the system.

DISCUSSION OF FACTS:

- A. Kern County Public Works Roads Division is responsible for over 3,315 miles of roadways.
- B. Roads Division has a budget of \$173,538,123.
- C. Roads Division has 104 budgeted positions.
- D. Area Roads Supervisors inspect road conditions every October and issue a Paser Report. The roads are rated from 1 to 10 with 1 being the worst and 10 being the best. (Appendix A)
- E. Blade sealing is the application of hot mix, cold mix, or premix to areas of pavement distress, by motor grader or spreader box, without removing existing pavement.
- F. Maintenance work is 85% reactive and 15% proactive.
- G. Roads Division staff works ten hours per day, four days per week April through September: then five 8-hour day work weeks October through March.
- H. As of the writing of this report, out of 104 budgeted positions there are only two vacancies. Due to planned retirements of approximately 12 positions, the Roads Division is proactively recruiting to fill the projected vacancies. However, the hiring process for new employees currently takes approximately 55 days.
- I. All Roads Division employees are required to have a minimum of a high school diploma or GED with no exceptions.

FINDINGS:

- F1. The Grand Jury investigated the process of reporting a problem on road conditions. It was discovered that the public can easily go to Kern County Public Works website, then to the Services tab to report a problem.
- F2. The Grand Jury found that 85% of maintenance work is reactive, and 15% proactive. This ratio leads to potholes developing sooner.
- F3. The Grand Jury found that an increase in blade sealing would decrease the need to refill the reincarnated potholes.
- F4. Due to staffing shortages within the General Services Human Resources Division the workload has increased for the remaining Human Resources staff. This could be the cause of the lengthy hiring process within the Roads Division.

COMMENTS:

There has been improvement in the staffing levels and work repairs completed since the inception of this investigation. The Grand Jury would like to thank the staff of Kern County Public Works Roads Division and General Services Human Resources Division for their cooperation and for providing information.

RECOMMENDATIONS:

The 2024-2025 Kern County Grand Jury recommends that:

- R1. By June 1, 2025, Kern County Public Works Roads Division and General Services Human Resources Division have regularly scheduled meetings to communicate and better comprehend what is necessary to shorten the hiring process and to better inform applicants of the job requirements. (Findings #4)
- R2. By July 1, 2027, Roads Division increase blade sealing by a minimum of 10%. (Finding #3)
- R3. By July 1, 2027, proactive maintenance work should be increased from 15% to 25% and reactive decreased from 85% to 75%. (Finding #2)

NOTES:

- The Kern County Public Works Roads Division should post a copy of this report where it will be available for public view.
- Persons wishing to receive an email notification of newly released reports may sign up at https://www.kerncounty.com/government/other-agencies/grand-jury
- Present and past Kern County Grand Jury Final Reports and Responses can be accessed
 on the Kern County Grand Jury website https://www.kerncounty.com/government/other-agencies/grand-jury

RESPONSE DEADLINE:

• REQUIRED WITHIN 60 DAYS FROM:

Kern County Public Work Roads Division Findings #1 through #4 Recommendations #1 through #3

RESPONSES ARE REQUIRED PURSUANT TO PENAL CODE §§933(c) AND 933.05

- PRESIDING JUDGE SUPERIOR COURT OF CALIFORNIA COUNTY OF KERN 1415 TRUXTUN AVENUE, SUITE 212 BAKERSFIELD, CA 93301
- FOREPERSON
 KERN COUNTY GRAND JURY
 1415 TRUXTUN AVENUE, SUITE 600
 BAKERSFIELD, CA 93301

Reports issued by the Grand Jury do not identify individuals interviewed. Cal. Penal Code §929 requires that reports of the Grand Jury not contain the name of any person or facts leading to the identity of any person who provides information to the Grand Jury.

APPENDIX A:

| | | | ARVIN | | | PASER RATING | 2024 SCHEDULED MAINTENANCE |
|--------------------------------------|--|---|--------------------------|----------------------|------------|--------------------------------|--|
| NO ROAD NAME | FROM NUMBER AND NAME | TO NUMBER AND NAME | LENGTH YARD | MAP NO C | | | INCLUDE PROPOSE MAINTENANCE SCHEDU |
| | To a poor or | Teno | 4.00 ADV | MADOEA 14 | 10F | 2021 2022 2023 2024 3 3 5 5 | MAINTENANCE, OTHER NOTES Blade sealed/ AC cut outs 2023 |
| G A ST ADOBE RD | 314BG ROSE ST SH 223 | END 280F TEALE RD | 1.22 ARVII 5.00 ARVII | | 02D | 3 3 5 5 | Blade sealed/ AC cut outs 2023 |
| ADOBE RD | 280F TEALE RD | S292F DAVID RD | 2.97 ARVI | N 12S41 |)5D | 3 5 6 5 | Blade sealed/ AC cut outs 2023 |
| ADOBE RD | S252F BUENA VISTA BV | D SH 223 12G36 PARISH AVE | 2.00 ARVI | | 02D 02J | 3 5 5 4 5 5 5 5 | |
| 34 ALDEN ST 45 ALICANTE AVE | 12G35 RALPH AVE END | SH184 | 0.17 ARVII 0.07 ARVII | | 09J | 5 5 5 8 | Slurry sealed in 2024 |
| 37 APPLE ST | 12F131 MORRO AVE | END | 0.12 ARVI | N 12S11 | D9H | 5 4 4 4 | |
| 29 BARBARA ST | 13G27 RUSSELL AVE | 256G SUNSET BLVD END | 0.50 ARVI 0.51 ARVI | | 03H 09F | 4 3 5 4 4 5 4 3 | Blade sealed 2023 |
| BEAR MTN WINE BELLE TERRACE | RY RE 403V COMANCHE DR 371X COTTONWOOD RE | | 0.08 ARVI | | 09B | 6 6 6 | Curnow area |
| 30 BENGSTON AVE | SH184 | 13F028 MARY ELLEN ST | 0.34 ARVI | | 10J | 5 4 6 6 | Blade sealed 2023 |
| 08 BERNARD AVE | SH184 | 387AV MYRTLE AVE 13F11 CARNATION AVE | 0.26 ARVI 0.25 ARVI | | 09J 08J | 5 5 5 8 5 6 5 5 | Slurry sealed in 2024 Proposed slurry seal 2025 |
| 08 BERTAL ST 29 BIG AL AVE | SH184 13F027 EMMY DR | END. | 0.25 ARVI | | 10J | 5 4 6 6 | Blade sealed 2023 |
| 15 BLACKBURN ST | SH184 | END | 0.10 ARVI | N 12S21 | 04J | 4 4 4 4 | |
| 98 BLAIR DR 68 BONANZA DR | 12F200 DI MILLER DR 12F140 CINDY DR | END END | 0.09 ARVI 0.28 ARVI | | 09J 10J | 6 5 5 5 5 4 4 4 | Proposed blade seal 2025 |
| 4AG BONITA RD | SH184 | S389V HABECKER RD | 0.52 ARVI | | 09J | 5 5 6 8 | Slurry sealed in 2024 |
| 050 BRETT AVE | 12G007 SAN EMIDIO ST | 12G009 SAN GORGONIO | | | 10H | 5 5 5 5 | Proposed Slurry seal 2025 |
| BUENA VISTA BI G BUENA VISTA BI | | 5178 403V COMANCHE DR | 4.15 ARVI 4.00 ARVI | | 02F 02J | 5 5 5 4 | In need of Reconstruction |
| 2F BUENA VISTA BI | | SH184 | 3.00 ARVI | | 02K | 4 5 4 3 | In need of Reconstruction |
| 044 BURGER WAY | 12G08 SAN FERNANDO | 12G10 SAN DIEGO ST | 0.14 ARVI | | 09H | 5 5 7 8 | Slurry sealed in 2023 |
| 048 BURGUNDY AVE | | 12G016STOBAUGH ST 13G041 FOG WAY | 0.18 ARVI 0.16 ARVI | | 09J 09K | 5 5 7 8 7 7 9 8 | Slurry sealed in 2023 Slurry sealed in 2023 |
| 046 BUZZ ST 026 CAMPBELL DR | 13G045 ORVIS WAY | 252F BUENA VISTA BLV | 0.16 ARVI | | 02J | 4 4 4 3 | Cidity Coulou III 2020 |
| 7AV CARNATION AVI | 13F7 COLLISON ST | S244G PANAMA RD | 0.25 ARVI | N 12S21 | 08K | 5 6 5 5 | Proposed slurry seal 2025 |
| 049 CAMINO ESTRE | | 13G051 CAMINO OSO | 0.13 ARVI 0.12 ARVI | | 09K | 8 8 8 8 | |
| 050 CAMINO LA JOL 051 CAMINO OSO | 13G049 CAMINO ESTRE | L 13G050 CAMINO LA JOLI | | | 09K | 8 8 8 8 | |
| CENTER ST | 12G37 MAY ST | 12G24 WOOD ST | 0.06 ARVI | N 12S21 | | 0 0 0 0 | |
| 018 CENTER ST | 12G24 WOOD ST | 12G21 PIERCE DR | 0.19 ARVI 0.18 ARVI | | 10H | 6 6 6 6 | Proposed slurry seal 2025 |
| 24 CHERYL ST 06 CHOATE ST | 242G MC KEE RD SH184 | 13F023 THOMAS WY END | 0.10 ARVI | | 01J | 5 4 4 4 | Troposed Starry Sear 2020 |
| 40 CINDY DR | END | 224F RED BANK RD | 0.21 ARVI | N 12S11 | 10H | 5 4 4 4 | Proposed blade seal 2025 |
| 69 CISCO ST | 12F168 BONANZA DR | END | 0.04 ARV | | 10J 06J | 5 5 5 5 5 5 5 5 | Proposed slurry seal 2025 Proposed slurry seal 2025 |
| 84 CITATION LN 2AG COLLISON ST | 12F183 REYNOLDS AVE S387AV CARNATION ST | | 0.25 ARV | | 08J | 5 6 6 5 | Proposed slurry seal 2025 |
| 025 COLUMBINE AV | | 13G2 BONITA RD | 0.22 ARV | N 12S21 | 08K | 5 5 7 8 | Slurry sealed in 2023 |
| 3 V COMANCHE DR | ARVIN | ARVIN UL | 0.05 ARV | | 05F 05F | 5 5 5 5 5 5 5 4 | |
| 3 V COMANCHE DR 3 X COMANCHE DR | S236G PANAMA LN | S214BG EDISON HWY | 3.10 ARV | | 05F | 5 5 5 4 | |
| 3 X COMANCHE DR | PANAMA RD | S236G PANAMA LN | 2.00 ARV | N 12S22 | 08F | 4 4 4 6 | Blade sealed in 2024 |
| | NT RD M407V TEJON HWY | 435 | 11.72 ARV | | 07D | 0 0 0 0 | Surface graded six miles |
| 018 COPE LN 005 COPPER AVE | END 13G14 VELMA AVE | 13F017 FULLER DR 387AV MYRTLE AVE | 0.10 ARV 0.18 ARV | | 04J 09J | 5 5 5 5 5 7 8 | Slurry sealed in 2023 |
| 199 COX AVE | 12F203 ROOSTER DR | 12F202 MANWELL BLVD | 0.11 ARV | IN 12S11 | 09J | 6 5 5 5 | |
| F CRIDER RD | END | 387V WHEELER RDG | 0.25 ARV 1.01 ARV | | 08J 05B | 5 5 5 4 | |
| V CUDA DR G DAVID RD | SH223 S401V RANCHO DR | 256G SUNSET BL 401T RANCHO RD | | IN 12532 | 08D | 4 5 5 4 | |
| 2F DAVID RD | SH099 | 387V WHEELER RIDGE | 3.50 ARV | IN 12S41 | 09C | 4 4 4 4 | |
| 2 G DAVID RD | 387V WHEELER RIDGE | | | IN 12S41 IN 12S21 | 09K | 4 5 4 4 4 5 9 9 | Slurry sealed in 2023 |
| 042 DECOY CT 042 DELIGHT AVE | 13G047 LENORE ST 12G7 SAN EMIDIO ST | END 12G10 SAN DIEGO ST | | | 08H | 5 5 7 8 | Slurry sealed in 2023 |
| 200 DI MILLER DR | 12F198 BLAIR DR | SH184 | 0.32 ARV | IN 12S11 | 09J | 5 4 6 6 | Blade sealed/ AC cut outs 2023 |
| G DIGIORGIO RD | 407V TEJON HWY | 5178 | | | 10H 10G | 4 4 4 4 4 6 6 6 | Ready for chip seal 2024 |
| 8 F DIGIORGIO RD 8 F DIGIORGIO RD | 383V SO FAIRFAX RD | S387AV MYRTLE AVE FAIRFAX RD | | | 10K | 4 6 5 4 | Ready for Chip seal 2024 |
| 8 G DIGIORGIO RD | VINELAND RD | COMMANCHE DR | 3.00 ARV | IN 12S21 | | 8 8 7 6 | |
| 8 G DIGIORGIO RD | 13G20 MYRTLE AVE | VINELAND RD 407V TEJON HWY | | | 10K 10F | 8 8 7 6 8 8 7 6 | |
| 8 G DIGIORGIO RD 166 DONEY ST | 403V COMANCHE DR END | SH184 | | | 02J | 5 4 4 6 | Blade sealed in 2024 |
| V DUNCAN ST | SH223 | 256G SUNSET BL | 1.00 ARV | IN 12S32 | 05D | 1 1 1 1 | |
| 020 DUNNSMERE S | | END DI CIORCIO PD | | IN 12S21 IN 12S32 | 10J | 5 5 5 4 4 10 10 10 | |
| 5 V EDISON RD 5V EDISON RD | SH223 DI GIORGIO RD | DI GIORGIO RD PANAMA RD | 1.00 ARV | | 330 | 4 4 10 10 | Reconstructed 2023 |
| 5V EDISON RD | SH223 | DAVID RD | 8.00 ARV | IN | 005 | 4 4 4 6 | Blade sealed in 2024 |
| 5 X EDISON RD | 232G HERMOSA | S214BG EDISON HWY | 2.72 ARV | | | 6 6 6 6 | Reconstructed 2023 |
| 05 X EDISON RD 016 ELMCO AVE | S244G PANAMA RD 244G PANAMA RD | 232 G HERMOSA 246G HALL RD | 3.00 ARV 0.48 ARV | IN 12522 IN 12S21 | | 5 5 7 8 | Slurry sealed in 2024 |
| 027 EMMY DR | 226G E WILSON RD | END | 0.38 ARV | IN 12S21 | 01J | 5 4 6 6 | Blade sealed 2023 |
| 046 EMPEROR AVE | 385AV SAN DIEGO ST 13G23 WACO AVE | 12G015HOWARD ST 389V HABECKER RD | 0.12 ARV 0.13 ARV | | | 5 5 5 8 5 5 5 8 | Slurry sealed in 2024 Slurry sealed in 2024 |
| 039 FAR HILLS AVE D12 FARMERS LN | SH184 | END | | IN 12521 | | 6 6 6 6 | Olding Scaled III 2024 |
| 201 FELIPE CT | 12F203 ROOSTER DR | END | 0.09 ARV | IN 12S11 | 09J | 6 6 6 6 | |
| 026 FIELD ST | 248F DIGIORGIO RD | END | 0.17 ARV | | 10J 10F | 5 5 5 5 3 3 5 5 | Blade sealed/ AC cut outs 2023 |
| OG FIRST ST 032 FLORENCE ST | END 12G35 RALPH AVE | 387T WHEELER RDG RI 12G36 PARISH AVE | 0.52 ARV 0.17 ARV | | | 3 3 5 5 5 5 5 4 | Diage Sealed/ AC Cut Out\$ 2023 |
| 041 FOG WAY | 13G046 BUZZ ST | 13G047 LENORE ST | 0.05 ARV | IN 12S21 | 09K | 8 8 9 9 | Slurry sealed in 2023 |
| 017 FULLER DR | SH184 | END | 0.40 ARV | IN 12S21 | 04J | 5 6 6 6 | Slurry sealed in 2023 |
| 004 GAIL MARIE DR X GENERAL BEAL | | SH184 END | 0.39 ARV 0.04 ARV | | 09K 04E | 5 5 7 8 6 6 6 6 | |
| 3 X GENERAL BEAL | | SH058 | 1.78 ARV | IN 12S | 04E | 5 5 5 5 | |
| 054 GEORGETOWN | AVE END | END | 0.17 ARV | IN 12S21 | 10J | 6 6 6 6 | Ohama and dis 0000 |
| 014 GILBERT ST 017 GLENCOE PL | 12G46 EMPEROR AVE 246AG SEGRUE RD | S244F PANAMA RD 13G11 LENARK WAY | 0.12 ARV | | 08J 10K | 5 5 7 8 5 5 4 8 | |
| 033 GREGORY AVE | 387AV MYRTLE AVE | 13G23 WACO AVE | 0.12 ARV | | 10K | 5 5 4 8 | Slurry sealed in 2024 |
| V HABECKER RD | 13G39 FAR HILLS AVE | S13G10 SEGRUE RD | 0.10 ARV | 'IN 12S21 | 10K | 4 6 6 8 | Slurry sealed in 2024 |
| 99 V HABECKER RD 46 F HALL RD | 13G10 SEGRUE RD | 244G PANAMA RD SH184 | 0.78 ARV | IN 12S21 IN 12S21 | 09K | 5 6 6 8 | |
| | S385AV SAN DIEGO ST | S385AV SAN DIEGO ST | I VIEW INTO | IN 12S21 | , , , , , | 4 4 4 6 | |